

Notice of a public meeting of

Decision Session - Executive Member for Environment

To: Councillor Waller (Executive Member)

Date: Monday, 5 March 2018

Time: 5.30 pm

Venue: The Thornton Room - Ground Floor, West Offices (G039)

AGENDA

Notice to Members – Post Decision Calling In:

Members are reminded that, should they wish to call in any item* on this agenda, notice must be given to Democratic Services by **4:00 pm on Wednesday, 7 March 2018**.

*With the exception of matters that have been the subject of a previous call in, require Full Council approval or are urgent which are not subject to the call-in provisions. Any called in items will be considered by the Customer & Corporate Services Scrutiny Management Committee.

Written representations in respect of items on this agenda should be submitted to Democratic Services by at **5.00 pm on Thursday, 1 March 2018**.

1. Declarations of Interest

At this point in the meeting, the Executive Member is asked to declare:

- any personal interests not included on the Register of Interests
- any prejudicial interests or
- any disclosable pecuniary interests

which he might have in respect of business on this agenda.

- 2. Minutes** (Pages 1 - 4)
To approve and sign the minutes of the Decision Session held on 8 January 2018.

- 3. Public Participation**
At this point in the meeting, members of the public who have registered to speak can do so. The deadline for registering is **5.00pm on Friday, 2 March 2018**. Members of the public can speak on agenda items or matters within the Executive Member's remit.

To register to speak please contact the Democracy Officer for the meeting, on the details at the foot of the agenda.

Filming, Recording or Webcasting Meetings

Please note that, subject to available resources, this meeting will be filmed and webcast, or recorded, including any registered public speakers who have given their permission. The broadcast can be viewed at <http://www.york.gov.uk/webcasts> or, if recorded, this will be uploaded onto the Council's website following the meeting.

Residents are welcome to photograph, film or record Councillors and Officers at all meetings open to the press and public. This includes the use of social media reporting, i.e. tweeting. Anyone wishing to film, record or take photos at any public meeting should contact the Democracy Officer (contact details are at the foot of this agenda) in advance of the meeting.

The Council's protocol on Webcasting, Filming & Recording of Meetings ensures that these practices are carried out in a manner both respectful to the conduct of the meeting and all those present. It can be viewed at

https://www.york.gov.uk/downloads/file/11406/protocol_for_webcasting_filming_and_recording_of_council_meetings_20160809

4. York 5 Year Flood Plan Update (Pages 5 - 16)

This report provides an update regarding progress on the York Five Year Flood Plan, including work carried out by the Environment Agency, since the last update in December 2017.

5. Urgent Business

Any other business which the Executive Member considers urgent under the Local Government Act 1972.

Democracy Officer:

Fiona Young

Telephone No- 01904 552030

Email- fiona.young@york.gov.uk

For more information about any of the following please contact the Democratic Services Officer responsible for servicing this meeting:

- Registering to speak
- Business of the meeting
- Any special arrangements
- Copies of reports and
- For receiving reports in other formats

Contact details are set out above.

This information can be provided in your own language.

我們也用您們的語言提供這個信息 (Cantonese)

এই তথ্য আপনার নিজের ভাষায় দেয়া যেতে পারে। (Bengali)

Ta informacja może być dostarczona w twoim własnym języku. (Polish)

Bu bilgiyi kendi dilinizde almanız mümkündür. (Turkish)

یہ معلومات آپ کی اپنی زبان (بولی) میں بھی مہیا کی جاسکتی ہیں۔ (Urdu)

 **(01904) 551550**

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City of York Council

Committee Minutes

Meeting	Decision Session - Executive Member for Environment
Date	8 January 2018
Present	Councillor Waller

27. Declarations of Interest

The Executive Member confirmed that he had no personal interests that were not included on the Register of Interests, nor any prejudicial or disclosable pecuniary interests, to declare in the business on the agenda.

28. Minutes

Resolved: That the minutes of the Decision Session held on 4 December 2017 be approved and signed by the Executive Member as a correct record.

29. Public Participation

It was reported that there had been no registrations to speak at the meeting under the Council's Public Participation Scheme.

30. Health and Safety Interim Report

The Executive Member considered a report which provided an overview of the performance of the Health & Safety (H&S) shared service formed by North Yorkshire County Council and City of York Council, and an update on fire mitigation measures in place following the Grenfell Tower fire in London.

In respect of the shared service, the combined team structure was now complete and the service was working with department management teams to develop H&S action plans focusing on key priorities for the next 3 years. It had also supported the council in

responding to H&S incidents and provided advice on risk assessment during maintenance work at council buildings.

With regard to fire safety, progress made since the report to the 2 October 2017 Decision Session (Minute 21 of that session refers) was highlighted in paragraphs 7 to 9. Fire risk assessments (FRAs) for communal areas of residential blocks had been completed. Plans were in progress for qualified contractors to carry out follow-up reviews of FRAs up to 3 years old, with a target completion date of March 2018. Property types most at risk would be prioritised. The interim report of the independent review of building regulations and fire safety law commissioned after Grenfell had found the current system unfit for purpose in high rise and complex buildings; this indicated that changes to the regulation regime were likely. Meanwhile, it was essential for the council to continue to work to reduce fire risk, supported by the increased capacity which the shared service provided.

The Executive Member welcomed the work carried out and stressed the need to keep residents informed and involved. In response to further questions, Officers confirmed that:

- The proactive management of fire risk had been escalated and expedited rather than changed, with an increased number of inspections, and training for estate managers.
- Discussions had been held with Thirteen Group on fire risk responsibilities for their properties, including liaising with residents.
- An update on implementing changes arising from the review of construction regulations (paragraph 16) would be brought to the Decision Session in July.
- The asbestos review (paragraph 18) had been completed.
- Departmental action plans (paragraph 20) would be signed off by joint H&S committees and included in the trades union consultation framework.

Resolved: (i) That the following be noted:

- a) The fire risk mitigation measures in place;
- b) The key Health & Safety (H&S) risks, and the council's response to managing and responding to those risks;
- c) The progress made in embedding the H&S shared service.

(ii) That Officers be requested to:

- a) Ensure that future H&S reports contain statistical analysis of the work of the team, identifying performance against targets;
- b) Provide a report on the analysis of any changes required to car parks, following the fire in Liverpool Echo Arena on 2 January;
- c) Keep the City of York Council's website updated with information on the activities of the Shared Service.

Reason: To provide assurance to the Executive Member and York residents that H&S services are appropriately managed and resilient and that the council has proper arrangements in place for managing and responding to H&S risks.

Cllr A Waller, Executive Member
[The meeting started at 5.30 pm and finished at 6.00 pm].

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Executive Member for Environment Decision Session**5 March 2018**

Report of the Director of Economy & Place

York 5 Year Flood Plan Update**Summary**

1. The flooding in late December 2015 followed an intense period of rainfall across November and December due to the impacts of Storms Desmond and Eva. Record river levels were observed in many river catchments across the north of England. More than 4000 homes and 2000 businesses flooded across Yorkshire with 453 properties and 174 businesses flooded in York.
2. Funding has been allocated to the Environment Agency (EA) following the floods to renew existing and provide new flood defences across the city, £17m has been allocated to the Foss Barrier improvements and £45m to the wider flood defences across the city.
3. An update on progress has been supplied by the EA, this can be seen in Annex 1.
4. The Community Hub on Wellington Row opened before Christmas, the hub gives a base for co-working by EA, CYC and consultants and a drop in location for residents to visit to understand the work that we are developing across the city.
5. Formal consultation events have been held in the Clementhorpe, New Walk and Scarborough Bridge to Ouse Bridge flood cells.
6. CYC have developed and delivered a flood risk workshop for the Yorkshire and Humber Chief Executives Group and will lead on further actions.

Recommendations

7. The Executive Member for the Environment is asked to note the update report and the evidence presented by the Environment Agency in the session, feedback is sought from the Executive Member on all content.

Background

8. Following the development and publication of the York Five Year Plan (<https://www.gov.uk/government/publications/york-5-year-flood-plan>) the EA have developed the Defra Strategic Outline Business Case and financial approvals have been sought and obtained from Defra.
9. The Environment Agency continue to work closely with City of York Council on all aspects of the York Five Year Plan, an update has been provided by the EA at Annex 1.
10. The Wellington Row Community Hub has been leased for the duration of the 5 Year Plan project, the hub is an opportunity for the EA, CYC and consultants to co-locate to ensure a joined up delivery of the works within the programme. The hub is open to the public Monday 10am-4pm, Wednesday 10am-6pm and Thursday 10am-4pm, EA and CYC officers are on hand to respond to questions and provide information on the schemes as they develop.
11. Formal consultation events have been held in the Clementhorpe, New Walk and Scarborough Bridge to Ouse Bridge flood cells. A wide range of attendees have provided detailed feedback on initial suggestions and we are working with individuals and flood groups in the flood cells to further refine options.
12. A flood risk management workshop was delivered by CYC on behalf of the Yorkshire & Humber Chief Executives Group in early December. The group have prioritised its approach to flood risk over the next financial year and CYC are leading on this initiative.

Consultation

13. Public consultation on the York Five Year Plan was held in late November 2016 and quarterly newsletters have been developed by the EA to further inform on progress. Regular formal updates will be provided to the Executive Member for Environment and the Economy & Place Scrutiny Committee at quarterly and six month frequencies respectively.

14. Consultation events have been held in the Clementhorpe, New Walk and Scarborough Bridge to Ouse Bridge flood cells were attended by approximately 150 people, further events are being set up to further include the communities in proposals as they are developed. Two additional meetings have been held by Rachael Maskell MP in the Clementhorpe and New Walk communities, both were attended by EA and CYC officers.

Options

15. The principal options open to the Executive Member for Environment are to comment on and review the work undertaken to date and the future work identified to date and the representations made by the Environment Agency.

Analysis

16. Ongoing liaison will continue between the Executive Member for Environment and the CYC Flood Risk and Asset Manager, future briefings to the Executive Member for Environment Decision Session will be made to ensure key outputs and decisions are supported by CYC and to provide formal opportunities for members and the public to consult. Further recommendations will be made for agreement at these sessions.

Council Plan

17. Improved provision of flood defences supports a prosperous city for all through safer communities for residents, businesses and visitors, a wide range of consultation events will ensure this is in line with the needs and expectations of local communities.

Implications

18. **Financial** – Funding is allocated directly to the EA, the additional funding of £45m is available to be directed towards key flood risk projects in the city in the short term. The extent of required works may require wider funding and Defra funding bids will be developed. There are likely to be contribution requirements as part of this wider work. This will be developed further and consulted upon later in 2017.
19. **Property** – The Site Investigation programme will include sites under CYC ownership and/or control, consultation will be carried out with Estates teams and all relevant agreements will be put in place.

- 20. Human Resources (HR) – No implications
- One Planet Council/Equalities – No implications
- Legal – No implications
- Crime and Disorder – No implications
- Information Technology (IT) – No implications

Risk Management

- 21. No known risks are identified at this time, detailed risk management work will be developed as the business case and detailed design works commence.

Contact Details

Author:

Steve Wragg
Flood Risk & Asset Manager
Highways
01904 553401

Chief Officer Responsible for the report:

Neil Ferris
Director of Economy & Place

Report **Date** 19/02/2018
Approved

Wards Affected: List wards or tick box to indicate all **All**

For further information please contact the author of the report

Background Papers: None

Annexes: Annex 1 York 5 Year Flood Plan Update Mar18

York Flood Alleviation Scheme

29 January 2018

Update for March Executive Decision Session

At Decembers Executive Decision session we provided an overview of the status of work in each flood cell across the city, as well as a high level programme for the coming year. Here we want to give an update on progress at a cell level, and highlight key activities that have taken place since our last update. There are also a number of city wide activities which may be of interest.

Summary of Recent City Wide Activities

Ground Investigation Programme

We will commence ground investigation works at key locations across the city on 5 February. Initially this will comprise ground penetrating radar surveys. This in a non-intrusive method used to check for the presence of underground services. Following this, the intrusive surveys will begin. These will follow a number of methods dependent upon local issues. In residential areas our contractors will gain all necessary information using small hand dug pits, minimising disturbance and enabling rapid reinstatement. In less constrained areas, mobile drilling rigs will be used to dig boreholes for more complete data. All affected landowners have already been contacted and given formal notice of the works. We anticipate the investigations will be complete during April for the Ouse, then we will begin works on the Foss catchment.

Climate Change and Defence Heights

We have been undertaking a significant amount of modelling to determine the optimum defence height across the city, accounting for the effects of climate change. We are taking an adaptive approach to climate change, where proposed defences will be designed to account for the impacts of climate change up to 2039. Defences will be designed in such a way that facilitates future raising if necessary. The result of this modelling has confirmed that new defences should be constructed to the modelled 1 in 100 year level, with an increase of 2.4% to account for further climate change up to 2039.

Wellington Row Community Hub

At the end of 2017, we opened our new community drop in centre on Wellington Row. The Hub provides residents with a central location where they can come to ask questions about our work, view plans, and provide feedback. The opening of the Hub has been publicised through local media and online. We have already had over 100 visitors and we anticipate an increase in visitor numbers as further plans for flood defences come forward.

Progress of Each Flood Cell

In our last update, we provided a brief summary of the current position of each flood cell within York, and the reasoning for inclusion or exclusion from more detailed assessment. Here we want to give an update on each of the flood cells being taken forward as part of York FAS.

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Flood Cell	Detail	Current/Next Activity
B16 - New Walk	We announced a proposed option to reduce flood risk across the area in December 2017 at a public event in Fishergate attended by over 70 residents. We have committed to a further meeting with the Local Flood Group to discuss this further	<ul style="list-style-type: none"> • Planning a meeting with the local flood group in early February. • Organising surveys of properties for potential property resilience measures
B8 - Clementhorpe	A proposed option for the area was released in late November 2017, at an event at Clementhorpe Community Centre. Over 70 local residents attended this event. We have committed to a further event in March to show more detailed designs.	<ul style="list-style-type: none"> • Public engagement event in March to showcase detailed designs. • Ground investigation work starting in March
B4 - Scarborough to Ouse Bridge (Right Bank)	Outline options for this area have been produced and are currently on show at the Hub. There has been relatively little feedback on the proposals so far. A full post engagement report will be produced in early February	<ul style="list-style-type: none"> • Publication of post engagement report in February • Applying to CYC with an EIA screening request for planning in late January
F9 - South Beck	Though our modelling only indicates that there are a small number of properties at risk from flooding we will be investigating the risk in more detail and from this assessing the potential for flood defence options for this area.	<ul style="list-style-type: none"> • Currently assessing the feasibility of storage options on the Foss which will feed into future defence options for the area • Likely to have options information for public release in July
C3 - Naburn	We have been working closely with Naburn Flood Group for a number of years to tackle the various causes of flooding to the village. A detailed modelling study commissioned prior to the 2015 floods has provided clarity on the scale	<ul style="list-style-type: none"> • Ground investigations taking place during March • Proposed options for public consultation in July



	of risk and the interventions needed to reduce this. We are now looking to undertake ground investigations to confirm the viability of works before consulting residents on the preferred option.	
C2 - Acaster Malbis	Due to flood flow routes in the area, developing a formal flood defence scheme would be extremely difficult. We will offer property level resilience options for affected properties.	<ul style="list-style-type: none"> Proposed options for public consultation in July
B9 - Fulford	We are working closely with CYC to develop an effective solution to the issues in Fulford.	<ul style="list-style-type: none"> Proposed options for public consultation in July
C1 - Bishopthorpe	Records from recent flood events and our modelling shows the risk from flooding is greatest along a stretch of Bishopthorpe Road and Main Street/Chantry Lane. We will be investigating potential options in these areas and consulting with local residents.	<ul style="list-style-type: none"> Proposed options for public consultation in July
F4 - Tang Hall Beck	Our modelling and experience from the 2015 floods shows that a significant flood flow into the Foss comes from both Tang Hall and Osbaldwick Becks. We are investigating opportunities to develop storage areas upstream of the city to reduce flood flows, as well as de-culverting within the city.	<ul style="list-style-type: none"> Currently assessing the feasibility of storage options on the Foss which will feed into future defence options for the area Likely to have options information for public release in July
F5 - Osbaldwick Beck	Our modelling and experience from the 2015 floods shows that a significant flood flow into the Foss comes from both Tang Hall and Osbaldwick Becks. We are investigating opportunities to develop storage areas upstream of the city to reduce flood flows, as well as de-culverting within the city.	<ul style="list-style-type: none"> Currently assessing the feasibility of storage options on the Foss which will feed into future defence options for the area Likely to have options information for public release in July

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F8 - Groves to Haley's Terrace	Following the upgrade to the Foss Barrier we are investigating additional flood defence options for this area, including embankments and walls. We are also investigating opportunities to develop storage areas on the Foss upstream of the city to reduce flood flows.	<ul style="list-style-type: none"> • Currently assessing the feasibility of storage options on the Foss which will feed into future defence options for the area • Likely to have options information for public release in July
F10 - Haley's Terrace to Link Road	Our modelling shows there is a risk of flooding to a number of properties along the stretch of the Foss in this area. We will be investigating options for this area as well as investigating opportunities to develop storage areas on the Foss upstream of the city to reduce flood flows.	<ul style="list-style-type: none"> • Currently assessing the feasibility of storage options on the Foss which will feed into future defence options for the area • Likely to have options information for public release in July
F11 - Link Road to Ring Road	Though our modelling only indicates that there are a small number of properties at risk from flooding we will be investigating the risk in more detail and from this assessing the potential for flood defence options for this area.	<ul style="list-style-type: none"> • Currently assessing the feasibility of storage options on the Foss which will feed into future defence options for the area • Likely to have options information for public release in July
F12 - Westfield Beck	Our records shows there is a risk of flooding to properties in this area. We will be investigating this risk in more detail and looking at potential flood defence options to mitigate the impact of the risk flooding. We will be engaging with local residents before any proposals are taken forward.	<ul style="list-style-type: none"> • Currently assessing the feasibility of storage options on the Foss which will feed into future defence options for the area • Likely to have options information for public release in July
B11 - Copping Farm to Scarborough Bridge (Left Bank)	This flood cell covers a wide area with a range of different issues. There are a number of existing defences which will need to be raised in order to continue protecting homes and businesses into the future.	<ul style="list-style-type: none"> • Currently arranging a meeting with residents of Almerly Terrace to discuss options to raise their existing flood walls • Will begin public engagement on options in late March

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B12 - Scarborough Bridge to Lendal Bridge (Left Bank)	A significant area of this flood cell falls within the historic city centre and therefore any scheme needs to have the support of heritage bodies. We are keen to ensure this support before shortlisting options.	<ul style="list-style-type: none"> • Discussions with heritage bodies and York Museums Trust ongoing • Will begin public engagement on options in March/April
B15 - King's Staith to Skeldergate Bridge	As was highlighted in the publication of the 5 Year Plan, providing protection at King's Staith to the same level as elsewhere in the city would not be acceptable. We are assessing the optimum size of any defence in this location to provide additional protection without negatively impacting the riverside amenity and neighbouring businesses. Due to government spending rules around cost benefit, this scheme may require additional funding support.	<ul style="list-style-type: none"> • Investigation into potential underground flow routes linking to historic water defences is ongoing • Further information should be available in March/April
B7 - Queen's Staith and Skeldergate	There is potential to reduce flooding by installing floodwalls/gates between existing buildings on Skeldergate. This is dependent upon structural integrity and ground conditions which are currently under assessment. Until the outcome of this we cannot provide more detailed options.	<ul style="list-style-type: none"> • We are currently investigating underground seepage issues and the feasibility of locations for new defences between existing buildings • Timescales for the production of proposals for the area are dependent on the outcome of this investigation but it's likely to be April
B10 - Clifton & Rawcliffe	Central to this area are the upgrade to the embankment at Clifton Ings, and the formalisation of pumping arrangements for Blue Beck. These are both EA assets and we are committed to maintaining their effectiveness.	<ul style="list-style-type: none"> • Discussion with key stakeholders is ongoing in advance of wider public consultation on proposals in the spring



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In our last update, we stated that work in the following flood cells would not be taken forward as part of York FAS:

A5 - Upper & Nether Poppleton

B1 - Millfield Industrial Estate

B3 - Clifton Bridge to Scarborough Bridge & Hob Moor

B13 - Lendal Bridge to Ouse Bridge

B17 - Nun Ings

F1 - Cliffords Tower

F2 - Hungate

F3 - Foss Islands

G6 - Foss Bank

F7 - Layerthorpe

We will be providing updates regarding these flood cells by exception going forward.

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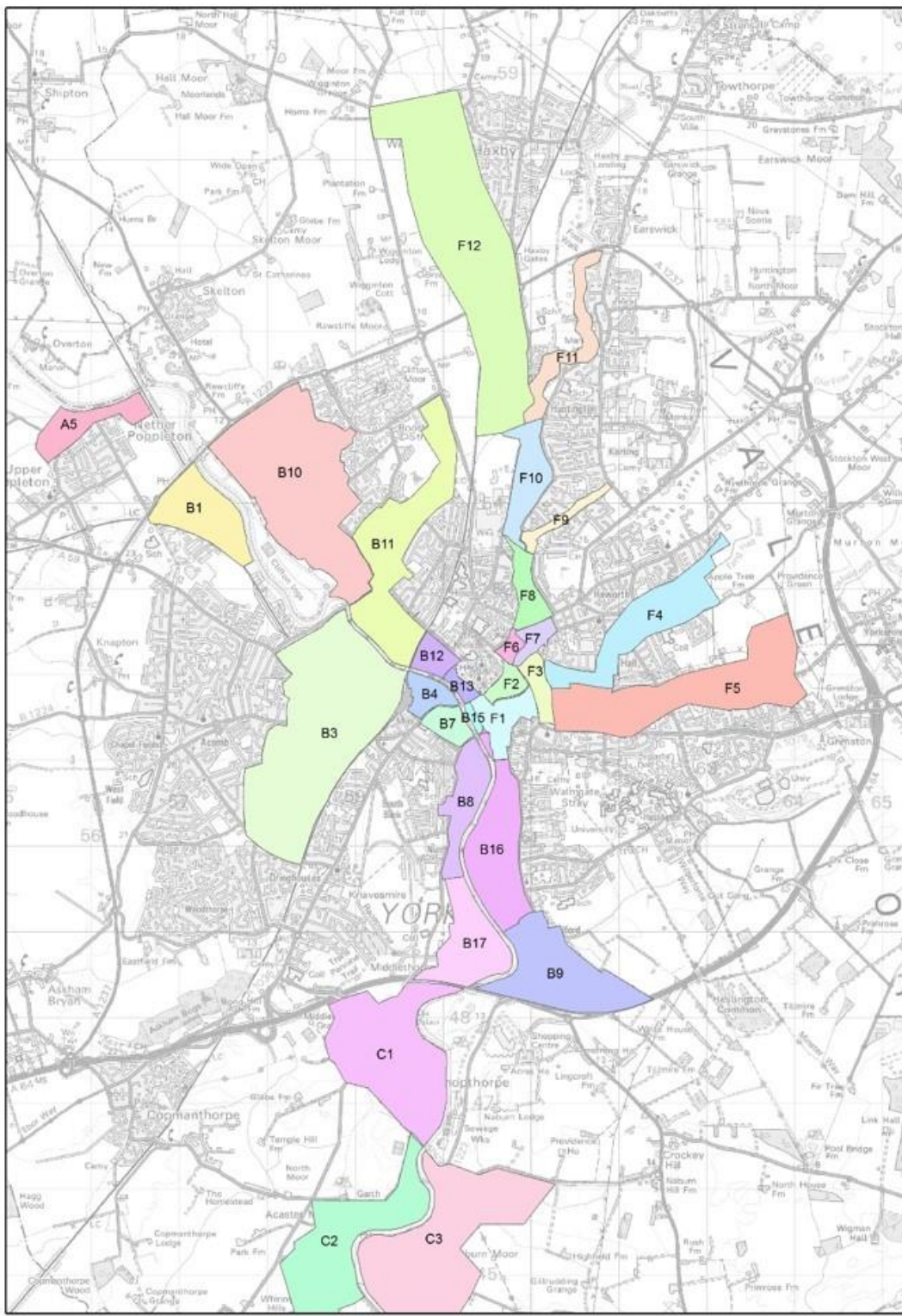


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York Flood Cells Map



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